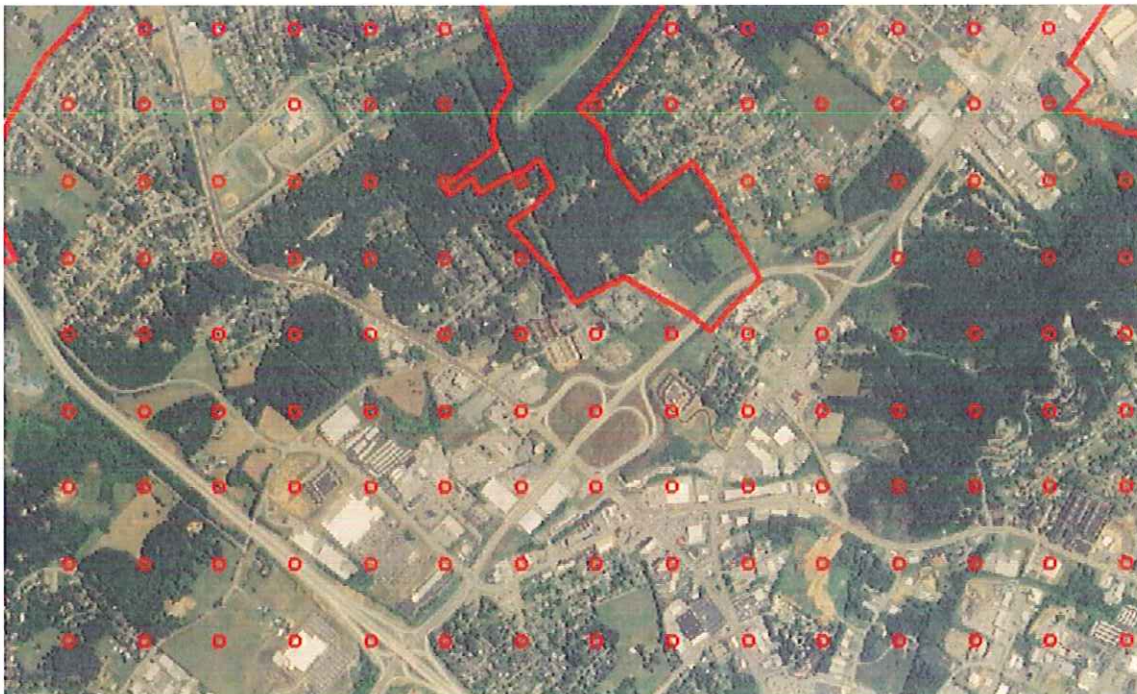


# City of Knoxville, TN

## Tree Canopy Report

March, 2014



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by:

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## Canopy Cover Analysis for City of Knoxville

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#### Background

The software used for this analysis is fGIS, which the Division accessed from the web. It is based on an early version of ArcView and is modified for forestry uses.

Aerial photos were taken by flights in 1997 and 2010. Both years' photos were taken at one meter resolution. The 1997 photo was black and white and was taken in the winter (leaf off) and the 2010 photo was color and taken in the summer (leaf on).

Tiger census files are typically the source of municipal boundaries for this type of study and come from the 2000 census. In the case of the City of Knoxville, however, the city boundary maps, both for 1997 and 2010, were furnished as shape files by the GIS section for the city. These files were then overlaid onto the aerial maps, allowing for accurate and timely area assessments. Additionally, the city was divided into six city council districts in order to allow specific analysis by areas of the town.

Aerial photos generally indicate land use pattern changes and the city boundary maps generally indicate land mass changes (annexations). Knoxville was heavily involved in "creeper annexation" but much of it was prior to the 1997 map and therefore had little effect on the overall city boundaries in this study. There was some difference between the 1997 and 2010 boundaries and that difference amounted to approximately 7 square miles between the two studies. Since the city council district boundaries furnished by the City were on the 2010 city boundary, the 1997 city council boundaries were considered to be identical (for equal comparison) and overlaid over the 1997 city boundary shape file. Adjustments to the boundaries could then be made to the individual city council boundaries so that the 1997 data reflected the true 1997 boundaries. Again, according to the furnished shape files, the City of Knoxville grew in size by almost 7 square miles over the 13 year period of this study.

The 2010 canopy cover analysis predicted the area within Knoxville to be 65,958.4 acres or 103.06 square miles. For comparison, the projected size of the 1997 canopy cover had the city at 96.11 square miles. Interestingly, the 2005 UT MTAS listing (based on 2000 general election data?) had Knoxville at 77.2 square miles.

#### Method

A dot grid was generated at a 900 X 900 foot spacing and applied over each of the aerial photos, and each dot was then examined to determine if there was canopy or not. This allows



the same dot over each of the aerial maps to be compared equally, that is, each dot on both the 1997 and the 2010 maps is positioned over exactly the same point on the land surface. Land use changes over the period then become more distinct and conspicuous. Photos were analyzed at approximately 1:500 scale. This seemed to be the largest scale feasible to maintain adequate resolution. Scales above this point became pixilated and accurate readings could not be made.

Additionally, on the request of Kasey Krause, City Forester for Knoxville, an estimate of the amount of impervious surfaces and water surfaces was also determined. The remaining land was then judged as “other pervious surfaces” which normally appears as grass, dirt, or small shrub areas. For the purposes of this study, “other pervious surfaces” contributes to water percolation and helps mitigate water runoff but is not considered tree canopy. However, those surfaces do benefit the community in mitigating heat radiation and in some instances other “green” benefits are realized.

Each grid dot was a small circle, and the “reading” of whether the point contained canopy, impervious surfaces, water, or “other pervious surfaces” was accomplished by looking within the circle.

Overall City Data

1997 Photo & Results on the 1997 boundary

The 1997 photo analysis was done on a 900 X 900 . grid. The overall city results were:

<u>Canopy %</u>	<u>Impervious Surface %</u>	<u>Other Pervious Surface %</u>	<u>Water %</u>	<u>Standard Error</u>
<b>39.9 %</b>	<b>27.1 %</b>	<b>28.1 %</b>	<b>5%</b>	<b>0.9%</b>

2010 Photo & Results on the 2010 boundary

The 2010 photo analysis was also done on a 900 X 900 . grid for comparison. The overall city results were:

<u>Canopy %</u>	<u>Impervious Surface %</u>	<u>Other Pervious Surface %</u>	<u>Water %</u>	<u>Standard Error</u>
<b>39.5 %</b>	<b>32.6 %</b>	<b>22.9 %</b>	<b>5%</b>	<b>0.8%</b>

## Discussion & Conclusions

The City of Knoxville has approximately 26,064 acres of tree canopy. The city also has 16,034 acres of other green space or bare soil. There are also 3,200 acres of water within its boundaries.

According to this study, the City of Knoxville has lost almost no canopy cover over the 13 years of the study. However, the city has also annexed 7 square miles more land, noticeably including more forests and rural areas containing canopy. Similar studies in other towns across the state have revealed a normal decrease in canopy cover over the period due to urban sprawl, annexations, and development (except where annexations included significant forested areas). Such appeared to be the case in this study.

The study also revealed that Knoxville *almost* meets the American Forests' previous desired goal of 40% urban tree canopy cover overall. Canopy cover has positive implications for many urban quality issues, including reducing storm water runoff, air pollution abatement, heat island effect improvement, carbon storage increase and others. No specific economic figures, based on canopy cover, can be provided with this limited study.

Additionally, the study indicates that the city gained 5.5% in impervious surfaces overall in the 13 year period of study. This factor alone is alarming because an increase in impervious surfaces has a direct correlation to the ability of the city to handle storm water, especially during unusual rain incidents. What is more significant in this situation for Knoxville is the loss of other pervious surfaces (grass, dirt and small shrubby areas) in conjunction with the increase in impervious surfaces. Thus, the study indicates that the city's natural environment is not able to handle storm water runoff nearly as efficient as it did in 1997, even with its resultant increase in land size.

## Council Districts

The City of Knoxville is divided into six distinct council districts and each district was studied separately over the 13 year period. This allows a comparison between sections of the city and helps pinpoint significant land use changes over the years. By studying each individual district separately, the city planning process can be tailored toward district circumstances. The results can be found in Table 1:

**Table 1: Canopy Cover Study by Council Districts**

Area	1997 Canopy %	2010 Canopy %	Percent Change	1997 Imp. Sur.	2010 Imp. Sur.	Percent Change
District 1	45.5%	51%	+ 5.5%	20.8%	28%	+ 7.2%
District 2	34.8%	35%		25.4%	33.8%	+ 8.4%
District 3	44.8%	39.4%	- 5.4%	28.7%	34%	+ 5.3%
District 4	44.3%	42%	- 2.3%	20.8%	28%	+ 7.2%
District 5	39%	35%	- 4.0%	35.6%	35.4%	
District 6	31.4%	34%	+ 2.6%	35.2%	38%	+ 2.8%

**Table 2: Changes in Other Pervious Surfaces and Percentage of Water per Council District**

Area	Other Pervious Surfaces		Percent Change	Water Percent
	1997	2010		
District 1	28.5%	15.3%	- 13.2%	5.6%
District 2	25.3%	17 %	- 8.3%	14 %
District 3	26.6%	26.6%	0%	0%
District 4	32.8%	28%	- 4.8%	2%
District 5	25%	29.5%	+ 4.5%	0%
District 6	29.9%	24.3%	- 5.6%	3.5%



**Table 3: Council District Sizes & Changes**

	1997 Size	2010 Size	Change
District 1	15.2 Sq. Mi.	16.7 Sq. Mi.	+ 1.5 Sq. Mi.
District 2	21.5 Sq. Mi.	24.0 Sq. Mi.	+ 2.5 Sq. Mi.
District 3	15.3 Sq. Mi.	15.7 Sq. Mi.	+ 0.4 Sq. Mi.
District 4	17.9 Sq. Mi.	19.4 Sq. Mi.	+ 1.5 Sq. Mi.
District 5	12.4 Sq. Mi.	13.28 Sq. Mi.	+ 0.9 Sq. Mi.
District 6	13.8 Sq. Mi.	14.0 Sq. Mi.	+ 0.2 Sq. Mi.

### Conclusions

District 1 gained the most canopy cover in the study (5.5%) but also gained the second most impervious surfaces (7.2%). The district also gained the second most land mass during the study. A significant portion of the district was included in the Tennessee River (5.6%) and other pervious surfaces reduced by 13.2% over the study period. It was noted that some of the abandoned farm land in this district reforested slightly during the period, which helped explain the gain in canopy cover and the loss of other pervious surfaces. However, an increase in housing and commercial areas accounted for some of the impervious surface increase.

District 2 was able to maintain its canopy cover despite gaining the most in land mass (2.5 Square Miles), but also had the most gain in impervious surfaces (8.4%). It was noted during the study that much of the gain in land size was found in subdivisions and commercial areas, which no doubt contributes to this increase in impervious surfaces. It also lost 8.3% of its other pervious surfaces, with much of that also converted to impervious surfaces. This district has the largest amount of water areas (14%), with almost all of that within the Tennessee River.

District 3 did not change significantly in land size but lost significant canopy (5.4%) and gained impervious surfaces (5.3%). Other pervious surfaces stayed the same and water accounted for no area.

District 4 lost canopy, lost other pervious surfaces and gained even more impervious surfaces, while also gaining land size. Water accounted for only 2 % of the land mass.

District 5 lost canopy with its gain in land mass but was able to avoid increases in impervious surfaces. Interestingly enough, it also increased its other pervious surfaces by 4.5%.

District 6 gained the least in land size, was able to increase canopy (2.6%) but also gained almost the same amount in impervious surfaces (2.8%), while losing 5.6% of its other pervious surfaces. It also has 3.5% of its land mass in the Tennessee River.

### Additional Notes & Caveats

The 1997 photo was much more difficult to analyze due to it being a black & white photo taken during leaf off. Determining impervious surfaces on a black & white photo is also much more difficult, particularly when pixelation is a concern. Several of the 1997 development sites appeared to be in the early phases and much of the surface area appeared to be disturbed dirt rather than asphalt or concrete at that time. In these instances, a best guess as to that surface was recorded. The possibility of error in those cases is greater than desired.

Comparisons between this study and the 2002 Urban Ecosystem Analysis for Knox County (conducted by American Forests) are difficult and realistically impossible. For one, the 2002 study involved the entire county and 40 sub watersheds, while this study focused entirely upon the City of Knoxville. For another, the 2002 study analyzed canopy data from 1989 to 1999, while this study analyzed canopy data over a 13 year period from 1997 to a more recent period, 2010.

### Limitations

The Division of Forestry is still learning to conduct canopy cover analysis for cities and towns using this method. The staff thinks the methodology is sound and the statistics are valid, but there may be a problem with one or both that is unknown at this time. In previous similar studies with Tennessee towns, the canopy cover study has been able to accurately delineate problem areas for stormwater concerns.

### What is next for Knoxville?

The urban forestry program of the city could:

1. Increase tree canopy in most of the council districts, focusing on development situations with a priority in commercial areas. State urban forestry tree planting grants are currently available to assist with this.
2. Consider incorporating pervious concrete into urban street plantings, particularly in areas where the amount of impervious surfaces has increased (all council districts except for district 5).
3. Incorporate into its policies on land use planning certain actions that reduce impervious surfaces (i.e. more green space, wider planting mediums, etc.).
4. Improve its urban and community forest management and planning and incorporate those practices and programs into its planning and zoning standards.